

November 20, 2003

Honorable William "Bill" M. Thomas Chairman Committee on Ways and Means U.S. House of Representatives Washington, DC 20515

Dear Mr. Chairman:

The Congressional Budget Office has estimated the effects on direct spending and revenues of the conference agreement on H.R. 1, the Medicare Prescription Drug, Improvement, and Modernization Act of 2003. CBO estimates that enacting this legislation would result in direct spending outlays totaling \$395 billion over the 2004-2013 period. It would also lead to an increase in federal revenues totaling \$0.5 billion over that 10-year period. The enclosed tables provide additional detail on these estimates.

CBO has not had an opportunity to review the final legislative language, and this estimate could change upon completion of that review. Also, the estimate does not include the act's potential effects on discretionary spending.

If you wish further details on this estimate, we would be pleased to provide them. The CBO staff contact is Tom Bradley, who can be reached at 226-9010.

Sincerely,

Douglas Holtz-Eakin

Enclosure [The PDF version of this estimate includes the detailed tables on CBO's estimates mentioned in this letter.]

cc: Honorable Charles B. Rangel Ranking Member

Identical letters sent to Honorable Jim Nussle, Honorable Don Nickles, Honorable Charles E. Grassley, and Honorable W.J. "Billy" Tauzin.

CBO Estimate of Effect on Direct Spending and Revenues of Conference Agreement on H.R. 1

By Fiscal Year, in Billions of Dollars												
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
C	HANG	ES IN	DIREC	CT SPE	NDING	G (Outl	ays)					
Prescription Drug Benefit (Title I)	0.3	0.8	25.7	39.0	44.6	48.7	53.7	58.6	65.3	73.1	110.4	409.8
Medicare Advantage (Title II)	0.5	0.8	0.4	1.7	1.7	1.7	1.8	1.9	1.8	1.8	5.2	14.2
Fee-for-Service Provisions	1.8	2.5	0.6	-1.0	-2.4	-3.3	-4.1	-4.8	-5.3	-5.5	1.4	-21.5
(Titles III-VII) Cost Containment (Title VIII)	0	2.3 *	v.o *	-0.2	-2.4 -0.5	-3.3 -0.9	-4.1 -1.8	-4.8 -2.7	-3.3 -3.1	-3.9	1.4 -0.8	-21.3
Administrative Improvements (Title IX)	*	*	*	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.5
Medicaid and Other Provisions (Title				0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.5
X)	1.2	1.8	0.8	0.7	0.5	0.2	0.1	0.1	0.1	0.1	5.1	5.7
Access to Affordable Pharmaceuticals												
(Title XI)	*	*	*	*	*	<u>-0.1</u>	<u>-0.1</u>	<u>-0.1</u>	<u>-0.1</u>	-0.1	-0.1	-0.6
Total, Direct Spending Changes	3.8	6.0	27.5	40.2	44.0	46.5	49.8	53.0	58.7	65.5	121.4	394.8
		CHA	NGES 1	IN REV	ENUE	S						
Titles I and XI	*	*	0.4	0.7	0.8	0.8	0.9	1.0	1.2	1.3	1.9	7.2
Health Savings Incentives (Title XII) ^a	<u>-0.2</u>	<u>-0.5</u>	-0.6	<u>-0.6</u>	<u>-0.7</u>	<u>-0.7</u>	<u>-0.8</u>	<u>-0.8</u>	<u>-0.9</u>	<u>-0.9</u>	<u>-2.5</u>	<u>-6.7</u>
Total, Revenue Changes	-0.2	-0.5	-0.1	*	0.1	0.1	0.2	0.2	0.3	0.4	-0.7	0.5
NET BUDGET IMPACT												
Net Increase in Deficits or Decrease in Surpluses	4.0	6.5	27.6	40.2	43.9	46.4	49.6	52.8	58.4	65.1	122.1	394.3

NOTES: Estimates are preliminary and are subject to further review of the legislative language.

^{* =} costs or savings of less than \$50 million.

a. Estimate provided by the Joint Committee on Taxation.

		2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013	
	Changes in Direct Spending													
Title I: Medicare Prescription Drug Benefit	/a	0.3	0.8	25.7	39.0	44.6	48.7	53.7	58.6	65.3	73.1	110.4	409.8	
Title II: Medicare Advantage														
201-223 Medicare Advantage		0.5	0.8	0.3	1.7	1.7	1.7	1.7	1.8	1.9	2.0	5.0	14.1	
231-238 Additional reforms		*	*	0.1	0.1	*	*	*	*	*	*	0.2	0.4	
241 Application of Comparative Cost Adjustment		0	0	0	0	0	0	*	*	-0.1	-0.2	0	-0.3	
Subtotal, Title II		0.5	0.8	0.4	1.7	1.7	1.7	1.8	1.9	1.8	1.8	5.2	14.2	
Title III: Combating Waste, Fraud, and Abuse														
301 Medicare secondary payer provisions		-0.4	-0.6	-0.8	-0.8	-0.9	-0.9	-1.0	-1.1	-1.2	-1.3	-3.4	-8.9	
302 Payment for durable medical equipment		*	-0.4	-0.6	-0.7	-0.7	-0.7	-0.9	-0.9	-0.9	-1.0	-2.4	-6.8	
303 Competitive acquisition of covered outpatient drugs		0.1	-0.1	-0.2	-0.3	-0.3	-0.4	-0.5	-0.6	-0.8	-0.9	-0.9	-4.2	
304 Application to certain specialties		-0.1	-0.5	-0.4	-0.5	-0.6	-0.7	-0.9	-1.0	-1.2	-1.4	-2.2	-7.3	
305 Payment for inhalation drugs		-0.1	-0.2	-0.3	-0.3	-0.4	-0.4	-0.5	-0.6	-0.7	-0.8	-1.3	-4.2	
306 Demonstration for recovery audit contractors		0	0	0	0	0	0	0	0	0	0	0	0	
307 Background checks		0	*	*	*	0	0	0	0	0	0	*	*	
Subtotal, Title III		-0.6	-1.7	-2.3	-2.6	-2.9	-3.2	-3.7	-4.2	-4.7	-5.3	-10.1	-31.3	

		2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
Title IV: R	ural Provisions												
	Subtitle A: Part A												
401	Equalize standardized amount	0.3	0.6	0.7	0.7	8.0	0.8	0.9	0.9	1.0	1.1	3.0	7.6
402	Disproportionate share adjustment	0.1	0.2	0.2	0.3	0.3	0.3	0.3	0.3	0.3	0.4	1.1	2.7
403	Adjust wage index for labor share	*	0.4	0.5	0.5	0.5	0.6	0.6	0.7	0.7	0.8	1.9	5.2
404	More frequent MB weight updates	0	0	0	0	0	0	0	0	0	0	0	0
	Critical access hospital Provisions	*	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.4	0.9
406	Inpatient adjustment for low-volume hospitals	0	*	*	*	*	*	*	*	*	*	*	0.1
407	SCH: missing cost reports	*	*	*	*	*	*	*	*	*	*	0.1	0.1
408	Hospice: Authorization of nurse practitioners	*	*	*	*	*	*	*	*	*	*	*	0.1
409	Rural hospice demonstration	*	*	*	*	*	*	*	*	*	*	*	*
410	Exclude certain FQHCs from SNF PPS	0	*	*	*	*	*	*	*	*	*	*	0.1
410A	Rural community hospital demonstration program	0	*	*	*	*	*	0	0	0	0	*	*
	Subtitle B: Part B												
411	HOPD PPS: Two year extension of hold harmless	0.1	0.2	*	0	0	0	0	0	0	0	0.3	0.3
412	Work GPCI floor for physicians	0.2	0.3	0.3	0.1	0	0	0	0	0	0	1.0	1.0
413	Physician: incentive payments	0	0.2	0.2	0.2	0.1	0	0	0	0	0	0.7	0.7
414	Payment for ambulance services	*	0.1	0.1	0.1	0.1	0.1	*	*	*	*	0.5	0.6
415	Rural air ambulance	0	*	*	*	*	*	*	*	*	*	*	0.1
416	Rural HOPD lab policy	*	0.1	0.1	*	0	0	0	0	0	0	0.2	0.2
417	Telemedicine demo extension	*	*	*	*	0	0	0	0	0	0	*	*
418	Report on SNF as telehealth sites	0	0	*	*	*	*	*	*	*	*	*	0.1
	Subtitle C: Parts A & B												
	HH: 1 Year reinstatement of rural update	*	0.1	0	0	0	0	0	0	0	0	0.1	0.1
422	Redistribution of unused resident positions	0	*	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.6
	Subtitle D: Other Provisions												
431	FQHC: Safe harbor	0	0	0	0	0	0	0	0	0	0	0	0
432	Office of Rural Health Policy	0	0	0	0	0	0	0	0	0	0	0	0
433	MedPAC study on rural payment adjustments	0	0	0	0	0	0	0	0	0	0	0	0
434	Frontier extended stay clinic demonstration project	*	*	*	*	*	*	*	*	*	*	0.1	0.2
	Subtotal, Title IV	0.8	2.2	2.3	2.1	1.9	1.9	2.0	2.1	2.2	2.4	9.3	19.9

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
Title V: Provisions relating to Part A												
Subtitle A: Inpatient Hospital Services												
501 Acute care hospital updates	0	-0.1	-0.1	*	*	0	0	0	0	0	-0.2	-0.2
502 Indirect Medical Education	0.2	0.3	0.1	-0.1	*	Ö	Ö	Ö	Ö	Ö	0.4	0.4
503 New technologies under PPS	0	*	*	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.5
504 Puerto Rico federal rates	*	*	*	*	*	*	*	0.1	0.1	0.1	0.2	0.4
505 Wage index adjustment	0	*	*	*	*	*	*	*	*	0.1	0.1	0.4
506 Limitation on charges to Indians	O	0	0	0	0	0	0	0	0	0	0	0
507 Limitations on physician referrals	O	*	*	*	*	*	*	*	*	*	*	*
508 One-time appeals process for hospital wage index	0.2	0.2	0.2	0.2	*	0	0	0	0	0	0.9	0.9
Subtitle B: Other Provisions												
511 Payments to skilled nursing facilties	*	*	0	0	0	0	0	0	0	0	*	*
512 Coverage of hospice consultation services	*	*	*	*	*	*	*	*	*	*	0.1	0.3
513 Study on portable ultrasound in SNFs	0	0	0	0	0	0	0	0	0	0	0	0
Subtotal, Title V	0.4	0.5	0.4	0.2	0.2	0.2	0.2	0.2	0.2	0.2	1.7	2.7
Title VI: Provisions relating to Part B												
Subtitle A: Physicians' Services												
601 Update revisions	0.6	1.2	0.8	0.2	-0.4	-0.6	-0.6	-0.7	-0.5	0.3	2.4	0.2
602 Services in Alaska	*	*	*	0	0	0	0	0	0	0	0.1	0.1
603 Private contracting for podiatrists et al.	*	*	*	*	*	*	*	*	*	*	*	*
604 Study on access to physicians' services	0	0	0	0	0	0	0	0	0	0	0	0
605 Report on geog. adj. of practice expenses	0	0	0	0	0	0	0	0	0	0	0	0
605 MedPAC report on payments to physicians	0	0	0	0	0	0	0	0	0	0	0	0
Subtitle B: Preventive Services												
611 Preventive physical	0	0.1	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.6	1.7
612 Cardiovascular screening tests	0	0.1	0.1	*	*	*	*	*	*	*	0.2	0.3
613 Diabetes screening tests	0	*	*	*	*	*	*	*	*	*	*	*
614 Mammography payments	0	*	*	*	*	*	*	*	*	*	0.1	0.2

	_	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
	Subtitle C: Other Provisions												
	HOPD PPS: Payment reform	0.3	0.4	0.1	0	0	0	0	0	0	0	0.7	0.7
	Functional equivalence	0	0	0	0	0	0	0	0	0	Ο	0	0
	Payment for dialysis services	0	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.3	1.0
	Therapy: 2 year moratorium on cap in 2004	0.3	0.4	*	0	0	0	0	0	0	Ο	0.7	0.7
	Waiver of Part B late enrollment penalty	*	*	*	*	*	*	*	*	*	*	0.1	0.2
	ASC: Payment adjustments	*	-0.1	-0.1	-0.2	-0.3	-0.4	-0.4	-0.5	-0.5	-0.5	-0.8	-3.1
	Payments for shoes and inserts	0	*	*	*	*	*	*	*	*	*	*	*
	Payment for clinical diagnostic lab test	-0.1	-0.2	-0.4	-0.6	-0.8	-0.9	-1.0	-1.1	-1.2	-1.3	-2.2	-7.8
	Index Part B deductible	0	-0.2	-0.5	-0.7	-0.9	-1.2	-1.5	-1.8	-2.2	-2.6	-2.3	-11.6
630	Part B services provided by Indian hosps & clinics	0	*	*	*	*	*	*	0	0	0	0.1	0.1
	Subtitle D: Other Provisions												
	Demo: Coverage of certain drugs and biologics	0.1	0.3	0.1	0	0	О	О	О	О	0	0.5	0.5
	Coverage of intravenous immune globulin	*	*	*	*	*	*	*	*	*	*	*	0.1
	Study: Nurse first assistants	0	0	0	0	0	О	О	О	0	Ο	0	0
644	Study: Cardio-thoracic surgeons	0	0	0	0	0	0	0	0	0	0	0	0
	Study: Vision services	0	0	0	0	0	0	0	0	0	0	0	0
646	Quality demonstration program	0	*	*	*	*	*	0	0	0	0	*	*
647	Study: Direct access to physical therapy	0	0	0	0	0	0	0	0	0	0	0	0
648	Demo: Chronic outpatient services	0	*	*	*	*	*	*	*	*	0.1	0.1	0.3
649	Demo: Care management	0	0	*	*	*	*	*	*	*	*	*	0.1
650	Study: Concierge care	0	0	0	0	0	0	0	0	0	0	0	0
651	Demo: Chiropractic services	0	0	*	*	0	0	0	0	0	0	*	*
	Subtotal, Title VI	1.1	2.1	0.5	-0.9	-2.0	-2.7	-3.2	-3.7	-3.9	-3.7	0.8	-16.3
Title VII: I	Provisions relating to Parts A and B												
	Subtitle A: Home Health Services												
701	Update	-0.2	-0.3	-0.4	-0.5	-0.6	-0.7	-0.8	-0.9	-1.0	-1.1	-2.1	-6.5
702	Homebound demonstration	*	0.1	*	0	0	0	0	0	0	0	0.1	0.1
703	Medical adult day care demonstration	0	0	0	0	0	0	0	0	0	0	0	0
704	Suspension of non-Medicare/Medicaid OASIS collection	0	0	0	0	0	0	0	0	0	0	0	0
705	MedPAC study	0	0	0	0	0	0	0	0	0	0	0	0
706	Religious nonmedical care	0	0	0	*	*	*	*	*	*	*	*	*

Subtitle B: Graduate Medical Education

		2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
711		-0.1	-0.1	-0.1	-0.1	-0.1	-0.1	-0.1	-0.2	-0.2	-0.2	-0.5	-1.3
	Geriatric residency/fellowship	0	0	0	0	Ο	0	0	0	0	О	0	0
713	Treatment of volunteer supervision	0.1	*	0	0	0	0	0	0	0	0	0.1	0.1
721	Subtitle C: Chronic Care Improvement Chronic care mgmt: fee for service	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.3	0.5
	Chronic care mgmt: Nedicare Advantage	*	*	*	*	*	*	*	*	*	*	0.3	0.3
	Research plan	0	0	0	0	0	0	0	0	0	0	0	0
704	Subtitle D: Other Provisions	0	*	*	*	*	*	*	*	*	*	*	
731	National and local coverage determinations	0			*								^
732	1 7 1 07	O	0.1	0.1	*	0	0	0	0	0	0	0.2	0.2
733 734	Pancreatic islet cell transplants Restoration of Medicare trust funds	0	0	0	0	0	0	0	0	0	0	0.1 O	0.1 O
734		0	0	0	0	0	0	0	0	0	0	0	0
736		0	0	0	0	0	0	0	0	0	0	0	0
730	recrimed amendments	O	O	O	O	O	O	O	O	O	O	O	O
	Subtotal, Title VII	-0.1	-0.1	-0.4	-0.5	-0.7	-0.8	-0.9	-1.0	-1.1	-1.2	-1.8	-6.7
Title VIII:	Cost Containment												
Subtitle A	Cost Containment	0	0	0	0	0	0	0	0	0	0	0	0
Subtitle B	Income-related reduction in Part B Premium subsidy	′a O	*	*	-0.2	-0.5	-0.9	-1.8	-2.7	-3.1	-3.9	-0.8	-13.3
	Subtotal, Title VIII	0	*	*	-0.2	-0.5	-0.9	-1.8	-2.7	-3.1	-3.9	-0.8	-13.3
Title IX: A	dministrative Improvements	*	*	*	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.5
	Subtotal Gross Outlays	2.5	4.6	26.7	38.8	42.4	45.0	48.2	51.2	56.7	63.5	114.9	379.5
Premium	& Cost-Sharing Interactions	0.1	-0.4	0.1	0.7	1.0	1.3	1.6	1.8	2.0	2.1	1.6	10.3
	SUBTOTAL, Medicare provisions	2.6	4.2	26.8	39.5	43.5	46.3	49.7	53.0	58.7	65.5	116.5	389.7

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013
Title X: Medicaid and Miscellaneous Provisions	2004	2003	2000	2007	2000	2009	2010	2011	2012	2013	2000	2013
Subtitle A: Medicaid Provisions												
1001 Increased Medicaid DSH payments	0.7	0.6	0.5	0.4	0.3	0.1	0.1	0.1	0.1	0.1	2.5	3.0
1002 Section 340B amendment	0	0	0	0	0	0	0	0	0	0	0	0
1003 Extension of IMD moratorium	*	*	*	*	*	*	*	*	*	*	*	*
Subtitle B: Miscellaneous Provisions												
1011 Emergency services for undocumented aliens	0	0.1	0.2	0.3	0.3	0.1	*	0	0	0	0.9	1.0
1012 Commission on Systemic Interoperability	0	0	0	0	0	0	0	0	0	0	0	0
1013 Outcomes research	0	0	0	0	0	0	0	0	0	0	0	0
1014 Citizens Health Care Working Group	0	0	0	0	0	0	0	0	0	0	0	0
1015 Appropriation for Administrative Costs	0.5	1.1	0	0	0	0	0	0	0	О	1.5	1.5
1016 Health care infrastructure improvement program	*	0.1	0.1	0.1	*	0	0	0	0	0	0.2	0.2
Subtotal, Title X	1.2	1.8	0.8	0.7	0.5	0.2	0.1	0.1	0.1	0.1	5.1	5.7
Title XI: Access to Affordable Pharmaceuticals												
Subtitles												
A&B Revisions to Hatch-Waxman Act	*	*	*	*	*	-0.1	-0.1	-0.1	-0.1	-0.1	-0.1	-0.6
Subtitle C Importation of Prescription Drugs	0	0	0	*	*	*	*	*	*	*	*	*
Subtotal, Title XI	*	*	*	*	*	-0.1	-0.1	-0.1	-0.1	-0.1	-0.1	-0.6
TOTAL, Change in Direct Spending	3.8	6.0	27.5	40.2	44.0	46.5	49.8	53.0	58.7	65.5	121.4	394.8

2:33 PM

CBO Estimate of Effect on Direct Spending and Revenues of Conference Agreement on H.R. 1: Detail

by fiscal year, in billions of dollars

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004- 2008	2004- 2013	
-	Changes in Revenues												
Titles I and XI: Prescription Drug Benefit and Access to Affordable	e Pharmaceu	uticals											
Income and HI Payroll Taxes (on-budget)	*	*	0.3	0.5	0.5	0.6	0.7	0.7	0.8	0.9	1.3	5.0	
Social Security Payroll Taxes (off-budget)	*	*	<u>0.1</u>	0.2	0.2	0.3	0.3	0.3	<u>0.4</u>	0.4	0.6	2.2	
Subtotal	*	*	0.4	0.7	0.8	0.8	0.9	1.0	1.2	1.3	1.9	7.2	
Title XII: Tax Incentives for Health and Retirement Security /b													
Income and HI Payroll Taxes (on-budget)	-0.2	-0.5	-0.6	-0.6	-0.7	-0.7	-0.8	-0.8	-0.9	-0.9	-2.5	-6.7	
Social Security Payroll Taxes (off-budget)	_0	_0	_0	_0	_0	_0	_0	_0	_0	<u>O</u>	_0	<u>0</u>	
Subtotal	<u>O</u> -0.2	<u>O</u> -0.5	<u>O</u> -0.6	<u>O</u> -0.6	<u>O</u> -0.7	<u>O</u> -0.7	<u>O</u> -0.8	<u>O</u> -0.8	<u>O</u> -0.9	-0.9	<u>O</u> -2.5	-6.7	
TOTAL, Change in Revenues													
Income and HI Payroll Taxes (on-budget)	-0.2	-0.5	-0.2	-0.2	-0.2	-0.2	-0.1	-0.1	-0.1	*	-1.2	-1.7	
Social Security Payroll Taxes (off-budget)	*	*	0.1	0.2	0.2	0.3	0.3	0.3	0.4	0.4	0.6	2.2	
Total, Change in Revenues	-0.2	-0.5	-0.1	*	0.1	0.1	0.2	0.2	0.3	0.4	-0.7	0.5	
MEMODANDUM. Net Increase in Deficit or Degrees in Surplus	4.0	C. F.	27.6	40.0	42.0	46.4	40.6	52.0	F0.4	CE 4	422.4	204.2	
MEMORANDUM: Net Increase in Deficit or Decrease in Surplus	4.0	6.5	27.6	40.2	43.9	46.4	49.6	52.8	58.4	65.1	122.1	394.3	

NOTES:

ASC = ambulatory surgical center; DSH = disproportionate share hospital; FQHC = federally qualified health center; GPCI = geographic practice cost index; HH = home health; HOPD = hospital outpatient department; IMD = institution for mental disease; MB = market basket; OASIS = outcome and assessment information set; PPS = prospective payment system; SCH = sole community hospital; SNF = skilled nursing facility.

Estimates are preliminary and are subject to further review of the legislative language.

^{* =} costs or savings of less than \$50 million.

a. Estimates include effects of expanded access to tax return information.

b. Estimates provided by the Joint Committee on Taxation.